



(FORM UPDATED: 08/11/2010)

WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

2011-12

(session year)

<u>Assembly</u>

(Assembly, Senate or Joint)

Committee on Natural Resources...

COMMITTEE NOTICES ...

Committee Reports ... CR

Executive Sessions ... ES

Public Hearings ... PH

INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

Appointments ... Appt (w/Record of Comm. Proceedings)

Clearinghouse Rules ... CRule (w/Record of Comm. Proceedings)

Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)

(ab = Assembly Bill)

(ar = Assembly Resolution)

(ajr = Assembly Joint Resolution)

(sb = Senate Bill)

(**sr** = Senate Resolution)

(sjr = Senate Joint Resolution)

Miscellaneous ... Misc

Assembly

Record of Committee Proceedings

Committee on Natural Resources

Assembly Bill 311

Relating to: creating a sporting recruitment and retention council, programs to encourage recruitment of hunters and trappers, restrictions on expenditures under the Warren Knowles-Gaylord Nelson stewardship program, reduced fees for certain first-time hunting and trapping approvals, high school credit under and administration of the hunter and trapper education programs, waiving fishing license requirements for a weekend ice fishing event, and sturgeon spearing license age requirements.

By Representatives Steineke, Rivard, Suder, Bies, Bernier, Endsley, Jacque, Kaufert, Kerkman, Kestell, Kleefisch, Knilans, Krug, LeMahieu, Litjens, Marklein, Meyer, Murtha, Nass, Nygren, A. Ott, Petryk, Severson, Spanbauer, Strachota, Stroebel, Tiffany, Tranel, Williams, Mursau, Brooks, Pridemore, Ziegelbauer, Knodl, Ripp and Vruwink; cosponsored by Senators Galloway, Moulton, Taylor, Holperin, Lazich and Lasee.

October 06, 2011

Referred to Committee on Natural Resources.

October 11, 2011

PUBLIC HEARING HELD

Present: (15) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Danou, Clark, Milroy and Hulsey.

Absent:

(1) Representative Mason.

Excused:

(0) None.

Appearances For

- Jim Steineke, Madison Representative, 5th Assembly District
- Scott Suder, Madison Representative, 69th Assembly District
- Bob Welch, Madison Wisconsin Bio Insustry Alliance Wisconsin Corngrowers Association
- George Meyer, Madison Wisconsin Wildlife Federation
- Dean Hamilton, Waunakee United Sportsmen of Wisconsin
- Joe Boude, Kiel Wisconsin Conservation Congress
- Larry Boude, Kiel Wisconsin Conservation Congress
- Virgil Schroeder, Cecil Wisconsin Trappers
- Dan Horvatin, Fort Atkinson
- Scott Meyer, Gleason Hunters Rights Coalition

Appearances Against

- Casey Eggelston, Madison The Nature Conservancy
- Jennifer Kammerud, Madison Wisconsin Department of Public Instruction
- Joe Quick, Madison Wisocnsin Association of School Boards
- Robert Arnold, Elkhorn

Appearances for Information Only

- Mike Carlson, Madison Gathering Waters
- Mary McCormick, Milwaukee Rotary Club of Milwaukee

Registrations For

- Ron Kuehn, Madison Wisconsin Bow Hunters Association
- Pam Galloway, Madison Senator, 29th Senate District
- Scott Faetich, Gleason National Rifle Association
- Debra Klass, Waterloo
- Marvin Munyon, Watertown
- Annette Olson, Glenwood City

Registrations Against

- John Forester School Administrators Alliance
- Laura Chern, Madison
- Diane Craney, Madison Wisconsin Education Association Council
- Lori Grant, Madison River Alliance of Wisconsin
- Caryl Terrell, Madison Capital Region Advocacy Network for Environmental Sustainability (CRANES), Inc.

Registrations for Information Only

• None.

October 20, 2011 **EXECUTIVE SESSION HELD**

Present: (16) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Mason, Danou, Clark, Milroy and Hulsey.

Absent: (0) None. Excused: (0) None.

Moved by Representative Rivard, seconded by Representative Williams that **Assembly Amendment 1 to Assembly Substitute Amendment 1** be recommended for adoption.

Ayes: (16) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Mason, Danou, Clark, Milroy and Hulsey.

Noes: (0) None.

ASSEMBLY AMENDMENT 1 TO ASSEMBLY SUBSTITUTE AMENDMENT 1 ADOPTION RECOMMENDED, Ayes 16, Noes 0

Moved by Representative Rivard, seconded by Representative Tiffany that Assembly Amendment 2 to Assembly Substitute Amendment 1 be recommended for adoption.

Ayes: (14) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Mason, Danou and Clark.

Noes: (2) Representatives Milroy and Hulsey.

ASSEMBLY AMENDMENT 2 TO ASSEMBLY SUBSTITUTE AMENDMENT 1 ADOPTION RECOMMENDED, Ayes 14, Noes 2

Moved by Representative Rivard, seconded by Representative Tiffany that Assembly Amendment 3 to Assembly Substitute Amendment 1 be recommended for adoption.

Ayes: (12) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Steineke, Molepske Jr, Mason, Danou, Clark, Milroy and Hulsey.

Noes: (4) Representatives Severson, Tiffany, Stroebel and Litjens.

ASSEMBLY AMENDMENT 3 TO ASSEMBLY SUBSTITUTE AMENDMENT 1 ADOPTION RECOMMENDED, Ayes 12, Noes 4

Moved by Representative Kleefisch, seconded by Representative Rivard that **Assembly Amendment 4 to Assembly Substitute Amendment 1** be recommended for adoption.

Ayes: (16) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Mason, Danou, Clark, Milroy and Hulsey.

Noes: (0) None.

ASSEMBLY AMENDMENT 4 TO ASSEMBLY SUBSTITUTE AMENDMENT 1 ADOPTION RECOMMENDED, Ayes 16, Noes 0

Moved by Representative Molepske Jr, seconded by Representative Danou that Assembly Amendment 5 to Assembly Substitute Amendment 1 be recommended for adoption.

Ayes: (5) Representatives Mason, Danou, Clark, Milroy and Hulsey.

Noes: (11) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens and Molepske Jr.

ASSEMBLY AMENDMENT 5 TO ASSEMBLY SUBSTITUTE AMENDMENT 1 ADOPTION NOT RECOMMENDED, Ayes 5, Noes 11

Moved by Representative Rivard, seconded by Representative Steineke that **Assembly Substitute Amendment 1** be recommended for adoption.

Ayes: (15) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Mason, Danou, Clark and Milroy.

Noes: (1) Representative Hulsey.

ASSEMBLY SUBSTITUTE AMENDMENT 1 ADOPTION RECOMMENDED, Ayes 15, Noes 1

Moved by Representative Rivard, seconded by Representative Severson that **Assembly Bill 311** be recommended for passage as amended.

Ayes: (14) Representatives Mursau, Rivard, Williams, Kleefisch, Nerison, Severson, Steineke, Tiffany, Stroebel, Litjens, Molepske Jr, Mason, Danou and Clark.

Noes: (2) Representatives Milroy and Hulsey.

PASSAGE AS AMENDED RECOMMENDED, Ayes 14, Noes 2

Tim Gary
Committee Clerk

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Motion Carried ☐ Motion Failed

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Motion Carried



Robert Bohmann, Chair 1105 Melvin Avenue Racine, WI 53402 262-498-4605 Larry Bonde, Vice-Chair 12211 Marken Road Kiel, WI 53042 920-693-8449 Lee Fahrney, Secretary 7860 McKenna Road Hollandale, WI 53544 608-967-2208

Tuesday, October 11, 2011

The Honorable Jeffery Mursau Chair, Assembly Natural Resources Committee Room 18 North, State Capitol Madison, WI 53708

RE: Assembly Bill 311 relating Wisconsin's sporting heritage

Dear Chair Mursau and members of the Assembly Natural Resources Committee:

The Wisconsin Conservation Congress would like to express our support for Assembly Bill 311 relating to efforts to continue Wisconsin's sporting heritage and encourage participation and opportunities for hunting, fishing, and trapping. The Congress would also like to thank the authors of this bill for your interest in this issue and for allowing the Congress a seat at the table to discuss these possible solutions.

The Congress recognizes that our most prominent conservationist, such as Roosevelt, Leopold, and Muir, were first and foremost hunters, who's land conservation ethic is the basis for our modern day conservation efforts. Today's sporting public carries on the conservation land ethic and continues to be the primary supporter (both financially and physically) of today's conservation efforts. The Congress understands the need to keep our sporting heritage strong to support and continue the conservation ethic.

Many of the items in this bill are ideas that the Congress has supported for years, and we are encouraged to see action being taken to continue Wisconsin's great hunting, fishing, and trapping heritage. We know from previous spring hearing votes, that ideas such as the free winter fishing weekend and the use of Stewardship funds on properties that are open to the five nature based activities, also have the statewide support of the public.

Yesterday, the Congress Executive Committee voted unanimously to support the efforts of this bill. While there are a few areas of the bill that we would like to see clarification and continued discussion, we look forward to continuing our conversations with the authors to work out some details and develop a bill that will ensure the continuation of our strong sporting heritage. The areas that we'd like to see further clarification or discussion include questions regarding the high-school credit for sporting education classes and youth who take the classes prior to high-school and possible inclusion of the fishing license in the reduced fee for those who haven't been issued a license in the last 10 years.

The Conservation Congress is grateful to have the opportunity to collaborate with the legislators on this issue and we look forward to continuing our work in the area recruitment and retention of hunters, trappers, and anglers to keep the strong conservation ethic alive in Wisconsin.

Sincerely,

Rob Bohmann, WCC Chair

As established by Wisconsin State Statutes, the Wisconsin Conservation Congress is officially recognized as the only natural resources advisory body in the state where citizens elect delegates to represent their interests on natural resources issues on a local and statewide level to the Natural Resources Board and the Department of Natural Resources. Their mission is to represent the citizens of Wisconsin by working with the Natural Resources Board and the Department of Natural Resources to effectively manage Wisconsin's greatest asset, our abundant natural resources, for present and future generations to enjoy.



WISCONSIN STATE LEGISLATURE





Testimony on Assembly Bill 311 Assembly Committee on Natural Resources October 11, 2011

Chairman Mursau and members of the committee, thank you for taking the time to hear Assembly Bill 311 (AB 311) today. I'm sorry that I cannot be there in person to deliver my remarks, but I know Representative Steineke will be available to answer any questions you might have.

I decided to co-author AB 311 because this legislation is a great opportunity to promote hunting, fishing, and trapping to all our citizens—especially women. A 2006 United States Fish and Wildlife Service Study found that women only make up 10 percent of deer and non-deer hunters. I'm hoping that by passing this legislation, a large number of Wisconsin women will be recruited into the sport.

In Wisconsin, hunting is a proud family tradition and one that is passed down through the generations. Unfortunately, we are losing hunters at high rates, and the family tradition is fading away. In my Senate District, I have a number of constituents who are sportsmen and women. Several of them have voiced their concern to me about the decline in numbers and the need for the Legislature to both retain and recruit new hunters, anglers, and trappers. I believe that AB 311 goes a long way toward recruitment and retention through provisions that include a reduced license fee, a free ice fishing weekend, and incentives for existing sportsmen and women to recruit new people into the sport.

I believe that the passage of AB 311 will pave the way to reverse the trend of declining numbers, attract new sportsmen and women, and help to grow the family tradition or start a new one. I want to acknowledge Representatives Steineke, Rivard, and Suder for all their hard work on this bill and for helping to promote greater involvement in hunting, fishing, and trapping. Thank you for your time and consideration and I urge your concurrence of Assembly Bill 311.



WISCONSIN STATE LEGISLATURE





Assembly Committee on Natural Resources October 11, 2011

Department of Public Instruction Testimony on 2011 Assembly Bill 311

I want to thank Chairperson Mursau and members of the committee for the opportunity to testify before you today. My name is Jennifer Kammerud. I am the Legislative Liaison at the Department of Public Instruction and am here today on behalf of State Superintendent Tony Evers to testify in opposition to Assembly Bill 311 (AB 311) due to the provision requiring a school board to award a half credit toward high school graduation for completion of a hunter, bow hunter, or trapper education course.

First and foremost, the department has deep concerns with mandating local school boards to give credit for a class that it neither oversees nor directs in any way. In fact, this bill requires boards to award credit for trapper education – a course that doesn't currently exist, has unknown and unspecified content and instructor certification requirements, and an unknown third party in charge of helping establish and administer the program. Furthermore, a student who takes this credit may be doing so, for example, at the expense of a half-credit in history, science, math, or technical education.

Moreover, this bill creates a litany of uncertainty and unresolved legal issues for school boards, educators, parents, and students ranging in subject matter from fees, to liability, to student safety and educational programming.

Under Article X, Section 3 of the Wisconsin Constitution "The legislature shall provide by law for the establishment of district schools ... such schools shall be free and without charge for tuition to all children between the ages of 4 and 20 years." This clause of the constitution was interpreted by the Wisconsin Supreme court in State v. Sinclair, 65 Wis. 2d 179 (1974). One of the major findings of this case was that no fee can be charged for a course for which credit is given. As a result, we believe that DNR must waive any fee charged for these in person or online courses or the school district must pay them. Furthermore, school boards are required to waive additional costs for indigent students and students who receive free and reduced price lunch. The school district might also have to pay for and provide transportation to DNR service centers or other course locations to complete any course requirements.

Under the bill, instructors are volunteers who DNR certifies and supervises. Yet, because school boards must award credit for these courses, is it the school district, the DNR or no one who assumes responsibility for the actions of the instructors? Parents will assume the school has some authority over the instructors given that they award credit for the course. Nonetheless, the bill gives no authority to a school district to handle complaints or concerns about the instructor, the course content or anything else having to do with the course. For example, the district has no role in choosing, disciplining or terminating an instructor no matter how that instructor might or might not perform or what or what not that instructor might do.

On the flip side, because the board is required to award credit for the class it may be held liable to the student, the student's family or even the instructor if something happens in the course that causes damage or injury. Additionally, there are a host of laws that apply to teachers

ranging from corporal punishment to mandatory reporting. Are the instructors in this program teachers within the meaning of these and other laws? It seems that they are because they are instructing students who receive credit toward high school graduation for completion of the courses. As teachers, these instructors are bound by the same laws as other teachers.

Another concern is that certification requirements for instructors in the program are not comparable to certification requirements for public school teachers. Most educator licenses require a bachelor's degree. In addition, the DPI asks prospective educators to demonstrate a minimum level of competency in the basic skills of reading, writing, and mathematics and in the content knowledge of their specific license area using standardized assessments. These requirements apply whether the teacher teaches for an hour or a full day, for two weeks or a full two semesters.

The bill's failure to require instructor certification is in conflict with the statutory requirement under 121.02(1)(a). That requirement provides that each school board shall ensure that every teacher, supervisor, administrator and professional staff member holds a certificate, license or permit to teach issued by the DPI before entering on duties for such position

AB 311 also does not recognize the multiple issues it raises related to school district responsibilities, under state and federal law, for special education students. If a student has an individualized education plan (IEP), the accommodations outlined in that plan must be followed. If they are not, the school district will be held responsible. The school district has no ability to require the DNR or its instructors to follow the IEP nor does it appear the district can ensure that those instructors are doing so. However, even if the district had this authority it could not share pupil records with someone outside the school district. Yet it would still be held responsible as credit is awarded for the course.

There is a litany of additional issues.

- Do truancy laws apply if a student doesn't show up for a class?
- The coursework and grades, because credit is being given, constitute a pupil record. Under FERPA DNR will have to work out how to share those records with school districts so they know that a student satisfactorily completed a course.
- How will students be graded? Pass-fail or A-F? It appears the district would have no control over that process or its impact on the district's grading system.
- Is it fair for students to receive a full half credit for what may end up being only the minimum 10 hours when everyone else has to take a full 18 weeks?
- What happens if the instructor teaching the course has not yet graduated from high school? We have students who are 18, 19, and 20 years old.
- Students who are 18 or older can take the hunter education courses online. Teachers who teach online are required to have 30 hours of professional development.
- According to the DNR Website, there are two times during the year when hunter education courses are offered the most often; mid spring to early summer and then late summer to early fall. This does not appear to line up with the school year.
- The language in the bill under Wis. Stats. 120.12 (26) is in direct conflict with:
 - o 120.12 (14) where the board shall determine the course of study
 - o 120.12 (18) where the board is to ensure continuity of educational programming.
- What if a student is removed from the class by the instructor? What processes or procedures apply?



WISCONSIN STATE LEGISLATURE







122 W. Washington Avenue, Madison, WI 53703 Phone: 608-257-2622 • Toll Free: 877-705-4422 Fax: 608-257-8386 • Web Site: www.wasb.org

TO:

Members, Assembly Committee on Natural Resources

FROM:

Joe Quick, Government Relations Specialist

DATE:

October 11, 2011

RE:

Assembly Bill 311, relating to: granting high school credit for successful completion of hunter safety education and trapper education programs.

The Wisconsin Association of School Boards (WASB) is not opposed to hunter safety education. Hunting is important to the state of Wisconsin and is a vital part of our outdoor heritage. Hunter safety education is fundamental about keeping the boys and girls of Wisconsin safe and our mission is to educate the boys and girls of Wisconsin.

We do, however, have some significant concerns with Assembly Bill 311 as introduced: the first is a strong concern that it would remove local control from locally-elected school boards; the second is about whether the bill runs afoul of our state constitution, which places the supervision of public instruction in the hands of the state superintendent (see. Article X, section 1).

With respect to local control, it is the locally elected school board that issues each high school diploma. School board members strongly believe it should generally be the school board that determines what courses and—through those courses—what values are reflected in that diploma.

Assembly Bill 311, as introduced, would mandate that school boards to give graduation credit for courses over which they would have no control over the content or curriculum. School boards, would not hire, supervise, or control the instructors providing these classes. Further, these classes may or may not be conducted on school premises. Requiring school boards to grant graduation credit for classes over which boards exercise virtually no control is a significant departure from past practice, and our members are concerned this is a step toward a significant erosion of local control.

The WASB has identified a number of other issues of concern to school boards. These include when and how these courses would be offered, and how students would be scheduled; whether these courses would be accessible to all students, including students with disabilities or who are indigent, whether non-DPI licensed instructors would be responsible for assigning grades; who would be responsible for

disciplining students who misbehave or who are truant (i.e., skip the hunter safety education classes); and whether students who lack broadband access or transportation would be able to take full advantage of these classes and earn graduation credit on the same basis as other students. There may be other issues that we haven't identified yet.

The question of when these courses would be offered raises some questions. Typically, hunter safety courses involve ten classes, while a semester lasts 18 weeks. Thus, a student could earn a half credit in only slightly more than half the time it would take a student in another course to earn the same amount of credit. If these courses were offered during the school day, hunter safety students might find themselves unscheduled for a significant portion of the semester. If these classes are offered in the evening or on weekends, concerns will likely arise about the accessibility of these courses to students who lack transportation.

With respect to the second concern, the bill, as currently drafted, appears to run afoul of a key education provision of our state Constitution. Article X, section 1, of the Wisconsin Constitution, provides that "The supervision of public instruction shall be vested in a state superintendent and such other officers as the legislature shall direct."

By referencing the DNR program as the standard and not providing for DPI review or approval of hunter education programs provided for academic credit in Wisconsin high schools and not providing for DPI licensing or certification of instructors, it can be argued that the bill, as introduced, does not allow supervision by the state superintendent.

School boards could easily find themselves caught in the middle of this tussle. The Legislature has also generally required that classes be taught by certified teachers.

Section 121.02(1) (a) 1., Wis. Stats., requires each school board to "ensure that every teacher, supervisor, administrator and professional staff member holds a certificate, license or permit to teach issued by the department before entering on duties for such position."

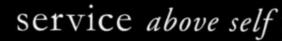
It is the local school board that would likely be sued by whoever might seek to challenge the provisions of Assembly Bill 311.

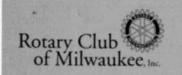
While Wisconsin school boards believe the local school board should generally be determining what courses are to be given credit, we recognize that the Legislature has prescribed some kinds of course offerings that it has determined should be credited toward graduation, along with the number of credits to be required for graduation.



WISCONSIN STATE LEGISLATURE







October 11, 2011

To the Members of the Natural Resources Committee of the Wisconsin Assembly:

We are here today on behalf of the Rotary Club of Milwaukee to speak to AB 311. We applaud the Legislature's efforts to expand access to outdoor activities and to recruit hunters, trappers, fishermen and other outdoor enthusiasts. Your efforts will make us a better State. However, the Rotary Club of Milwaukee has concerns about some provisions in AB 311. We understand that:

Current law authorizes the state to incur public debt for certain conservation activities under the stewardship program, which is administered by DNR. The state may incur this debt to acquire land for the state and may award grants to certain local governmental units and nonprofit conservation organizations to acquire lands for these conservation activities.

This bill prohibits DNR from awarding a grant under the stewardship program unless DNR first considers whether the grant will benefit local businesses and the economy of this state. It also prohibits DNR from acquiring land under the stewardship program unless hunting, fishing, trapping, hiking, and cross-country skiing will be allowed on the land acquired or unless every member of the natural resources board approves the land acquisition.

The Rotary Club of Milwaukee has a vital interest in insuring the completion of the Milwaukee Rotary Centennial Arboretum--a project dependent upon the Knowles-Nelson Stewardship Fund.

In the summer of 2008, the Rotary Club of Milwaukee voted to commit \$400,000 to create the Milwaukee Rotary Centennial Arboretum in partnership with the City, the County, the Urban Ecology Center, the River Revitalization Foundation, the Milwaukee Urban River Foundation and other private parties. The gift allows us to seize a once in a lifetime opportunity to convert old industrial land along the Milwaukee River into a natural jewel for the city and to create a living forest classroom that our grandchildren will be able to enjoy and share with their grandchildren for many generations to come. It will be a place where all people can fish, hike, bike, cross country ski and just generally take a break from city life.

The Milwaukee Rotary Centennial Arboretum will extend from North Avenue to Locust Street, stretching upward through Riverside Park. It will be bounded on the west by the Milwaukee River and on the east by the Oak Leaf Trail. Wheelchair accessible trails will run through the area, connecting the river trails to the community. The \$400,000 contributed by Rotary members is the catalyst for building the partnerships responsible for the project valued at over \$7 million dollars.

Rotarians have shown incredibly powerful support for this endeavor. Between mid-September 2009 and Thanksgiving in the midst of a major recession, over 200 individuals committed more than \$400,000 to make this vision a reality.

The ability to apply for a Knowles-Nelson Stewardship grant is an essential element in developing the arboretum—and the Rotary's decision to invest in the arboretum was made in that context. Of the 40 acres of arboretum land, 32 acres are held by the public today. However, the heart of the arboretum will be built 8 acres currently owned privately. A pledge to donate 4 acres of land by PY Godfrey, LLC will serve as the match for stewardship funds to enable the purchase one or more privately held parcels along the Milwaukee River.

The proposed provisions of AB 311 would negatively impact the project in two ways:

- Requiring an assessment of how the grant will benefit local businesses and the economy of the state adds an unnecessary level of regulation and bureaucracy to a project that has already been well vetted in the community. This project has the support of our neighbors, the North Avenue BID, Wisconsin Paperboard and the University of Wisconsin-Milwaukee. In fact, it is noteworthy that Cambridge Commons, the new UWM dorm on North Avenue, demonstrates that it is possible to develop land near the primary environmental corridor while protecting its beauty. It is a model that could be followed by others.
- The arboretum is intended to expand public access to natural land. We encourage fishing, canoeing, hiking, birding, exploring and cross country skiing, but, of course, as an urban natural area hunting will be prohibited. This will trigger the second provision of the bill making approval much more difficult.

We hope that you will reconsider the provisions under consideration to insure that the Stewardship Funds are available to support all areas of the beautiful State of Wisconsin equally, regardless of the proximity to an urban area. Should the legislation go forward as proposed, we respectfully request that the Milwaukee Centennial Arboretum be "grandfathered" under the previous legislation.

We are happy to discuss this further.

Sincerely,

Jèffre**∜**J. Remsik

President

Rotary Club of Milwaukee

Jill Grootemaat Pelisek

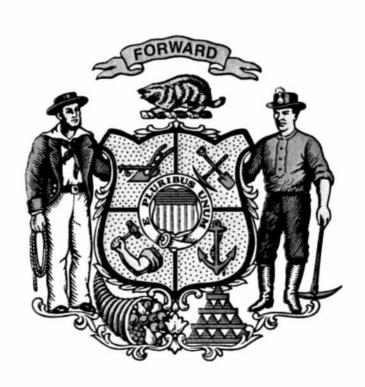
Board of Directors

Rotary Club of Milwaukee

Mary L. McCormick

Secretary

Rotary Club of Milwaukee





an NEA affiliate

To:

Members of the Assembly Committee on Natural Resources

From:

Wisconsin Education Association Council

Date:

October 11, 2011

Re:

AB 311 (Credit for Hunter & Trapper Education Programs)

The Wisconsin Education Association Council opposes the provision in AB 311 requiring school boards to award a one-half high school credit to students who successfully complete the hunter education program, the bow hunter education program, or the trapper education program.

This provision is an affront to local control and sets a disconcerting precedent of substituting programs administered by outside entities disconnected from higher education or local school boards for high school credit. At a time when our state and the nation is focused on setting the bar higher for our education system and working to prepare students for the worldwide economy, this provision moves us in the wrong direction.

The Legislature has set educational goals for public education with an emphasis placed on academic skills and knowledge, vocational skills, citizenship, and personal development. These goals are embodied in Wis. Stat. § 118.01(2). Furthermore, the Legislature has established school district standards in Wis. Stat. § 121.02(1)(L)(3) that make it clear that the Legislature intended public school students to achieve their required high school education through "school district course offerings, independent study, cooperative educational service agencies or cooperative arrangements between school boards and postsecondary educational institutions." Courses offered for credit in Wisconsin public high schools must be taught by individuals who possess an appropriate license from the Department of Public Instruction. A DNR course on hunter and trapper education does not fall within this standard.

The hunter and trapper courses are intended to allow a student to pursue a recreational activity outside school. These courses are similar to driver education courses for which districts are prohibited from giving academic credit if the student pays a fee for the course. As an alternative, school districts could offer such courses as community education "outside the regular curricular and extracurricular programs for pupils," and for which the school district can charge a fee under Wis. Stat. § 120.13(19).

It has always been up to school districts to determine what they will give credit for above and beyond the state's basic standards. Requiring school boards to grant credit for hunter and trapper education imposes on this authority and requires them to grant a student credit for a hunter or trapper education course, with no local control or input on the course, the instructor, or what the students learn.

For all of these reasons, please work to amend AB 311 by removing the provision requiring school boards to grant credit for hunter and trapper education programs.

If you have any questions, contact Deb Sybell, WEAC Legislative Program Coordinator, at (608) 298-2327.

Mary Bell, President

Dan Burkhalter, Executive Director





WISCONSIN STATE LEGISLATURE





The Nature Conservancy in Wisconsin 633 West Main Street Madison, Wisconsin 53703 tel 608/251-8140 fax 608/251-8535 nature.org/wisconsin

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Madison

I want to thank you Chairman Mursau and members of the committee for the opportunity to testify on AB 311. My name is Casey Eggleston and I am the Government Relations Coordinator for The Nature Conservancy in Wisconsin.

In Wisconsin, our non-partisan group has 20,000 members and works with businesses, conservation groups, sportsman groups, landowners, elected officials and individuals to conserve our last great places in a way that ensures access for outdoor recreation and supports our local tourism and timber economies. We have helped protect more than 180,000 acres for hunters, anglers, hikers, trappers and outdoor enthusiasts of all types.

Through our work we have seen the important role that connecting people with the outdoors plays in maintaining our conservation heritage here in Wisconsin. We applaud the author's intent with this legislation, it is critical to the health of our lands and waters that we continue to recruit new hunters, anglers, and trappers. This legislation does have many provisions that can move us forward in this goal and that we support.

We would ask, however, that the committee consider an amendment regarding a couple of provisions in the legislation particularly dealing with the Knowles Nelson Stewardship Fund. The first of these is the provision prohibiting the DNR from awarding a grant unless they first consider whether the grant will benefit local businesses and the economy of the state. At a macro level we know that these lands benefit our economy at the state and local level. Hunting and fishing are big business in Wisconsin and lack of access to land is consistently listed as one of the greatest road blocks to recruiting new participation. Public land also drives our tourism economy, which is our third biggest sector. Many studies also show the direct effect protected land has on the surrounding property values. We would welcome an economic study of

how these lands benefit the economy on the state, regions of the state, or even at the county level.

On the micro level, however, it is impossible to put a specific number on this economic benefit. We would ask the committee to put themselves in our shoes and consider how you would answer the question of how a specific 40 acre tract will benefit local businesses. We know that people will turkey hunt on the property, but I can't tell you for sure where they will eat breakfast, where they filled up with gas, or where they bought their shells. I know people will visit our preserves this time of year to see fall colors, but I can't say for certainty which roadside stand they will buy their cheese curds from. We feel that the language in this bill puts too fine of scale on evaluating economic benefit and should be removed.

The second provision that we would like to see amended is the provision that would allow a single member of the Natural Resources Board to prohibit purchases in cities, villages and towns throughout the state of Wisconsin. Many municipalities and land trusts use Stewardship dollars to create parks, river walks and bike trails. These areas often have firearm ordinances to protect public safety on these small tracts that see a high density of users. While these are not the kind of properties that my organization generally purchases, we do believe that this is what makes the Stewardship program so popular with all the citizens in Wisconsin, its flexibility to provide access for the full range or nature based outdoor activities. Giving a single member of an unelected board this kind of authority is unprecedented anywhere in state government. Situations where hunting, fishing, trapping, hiking and cross country skiing are prohibited are rare on Stewardship purchases. The vast majority of acres purchased are open for all of these activities. We served on a committee along with representatives from over a dozen other groups including municipalities, land trusts, and sportsman's groups to define when prohibitions are necessary in two rare circumstances, either to protect public safety or to protect a unique plant and animal community. This committee spent hundreds of hours over a two year period to set up a process to make these decisions which ultimately require the Natural Resources Board to approve any proposed prohibition. This process has finally been put into place within the last six months and we believe the process can work well. We would ask that you not undermine the huge amount of work that went into developing this process that has just recently been put into place.

Again, thank you to the authors for their work on this important topic. We look forward to working with the state to get people outside enjoying Wisconsin's public lands and I would be happy to answer any questions.



WISCONSIN STATE LEGISLATURE



JIM STEINEKE

(608) 266-2418 Toll-Free: (888) 534-0005 Rep.Steineke@legis.wi.gov

P.O. Box 8953 Madison, WI 53708-8953

STATE REPRESENTATIVE • 5th ASSEMBLY DISTRICT

Thank you Mr. Chairman and members of the committee for this opportunity to testify on AB311, also known as the Sporting Heritage bill.

Wisconsin's tradition of outdoor sports has been engrained in our culture for longer than we have been a state. For generations, fathers and sons and more recently mothers and daughters have been taking time to enjoy the great natural resources our state has to offer by participating in sports such as hunting, fishing and trapping. They have done so most often not on land that they personally own, but rather on land that their taxes have paid for that is owned by the state.

These traditions have been taken for granted over the years, many of us feeling that they will just continue to be the traditions of our sons and daughters, and their own children for generations yet to come. Unfortunately, reality is not currently living up to perception. With today's culture more and more invested in technology and communication as forms of recreation, we are beginning to notice a disturbing trend of diminished interest in the outdoor sports. Fewer adults in the forest means fewer children will learn the value of hunting. Fewer boats on the lake will mean fewer visitors in the local restaurants and hotels. A decline in these activities ultimately equates to a decline in the jobs that rely on these sports for their business.

AB311 is not just about finding new ways to encourage adults in our community to take a second look at these sports or even getting our youth to get away from their TV's and computers long enough to get some fresh air. Rather, AB311 seeks to reenergize the very traditions and culture of outdoor sports by instituting some broad reforms that have been developed with stakeholders from around the state. AB311 is not just about tomorrow or next year, it is truly about the viability of our long held tradition of outdoors sports for generations to come.

The bill includes the following provisions:

- 1. Establishes a "Sporting Recruitment and Retention Task Force" in the DNR: The task force will provide the Legislature and the Natural Resources Board with suggestions on recruiting and retaining hunters and trappers. This task force will be comprised of mostly outdoors sports enthusiasts themselves, along with a handful of legislators to help usher their ideas to the legislature. The task force's ongoing charge will be to identify ways to increase access to private land for hunting and trapping and to simplify the state's regulations regarding hunting, fishing and trapping.
- 2. First-time licenses: \$5 hunting or trapping license for any person that has never been purchased a license or when the licensee has not purchased one in the previous 10 years. If you're a trapper who has always wanted to try bow hunting there is no better time to try something new! Non-state residents will be eligible for 50% off the non-resident cost of a license.

(608) 266-2418 Toll-Free: (888) 534-0005 Rep.Steineke@legis.wi.gov

P.O. Box 8953 Madison, WI 53708-8953

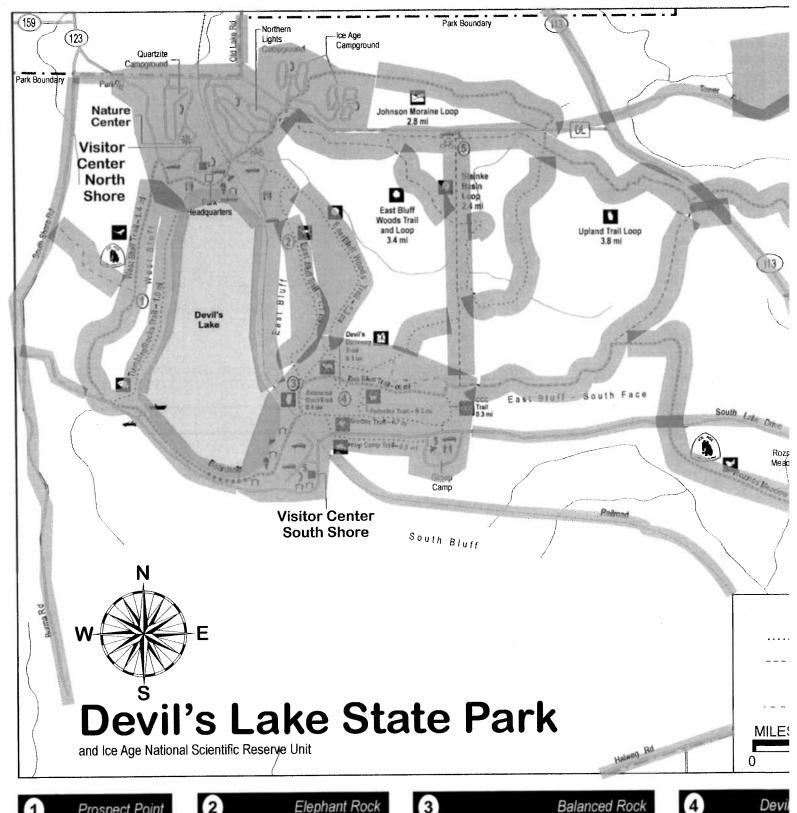
- 3. Adult hunter and trapper education courses: The growing "localterian" or "locavore" movements, which seek to close the gap between what we eat and where it comes from, has the potential to bring an entire new group to hunting, fishing and trapping sports. But who wants to sit in a room full of teenagers? AB 311 requires DNR to establish adult hunter and trapper education programs that can be completed by visiting a DNR service center.
- 4. High school credit for successful completion of a DNR safety program: Because Wisconsin's declining hunting population is, in part, caused by an aging sporting population one of the most pro-active things is to involve people at a younger age. Studies have shown that children who get involved in the outdoors are more likely to stay involved with those activities throughout their lifetime. This provides a half credit to high school students who complete any of the DNR's Hunter Safety Education programs.
- 5. Hunter and trapper recruitment by existing hunters and trappers: 20 percent of the sporting community is introduced to the activities by a friend or co-worker. This will rewards sportsmen and women who bring new people into the sport with a credit toward their next DNR license purchase and allows the DNR to accept donated prizes for the purpose of having a drawing for those who are credited with recruiting 20 hunters or trappers.
- 6. Ensure Stewardship land access for outdoor pursuits: Requires the DNR to give priority to Stewardship purchases where all five nature based activities (hunting, fishing, trapping, cross country skiing, and hiking) will be allowed. If the department wants to purchase property that limits any of those activities, it would require unanimous approval of the Natural Resources Board before the purchase could be made.
- 7. Free ice-fishing weekend: Creates a free ice fishing weekend the first weekend following the 1st of January similar to summer free fishing weekend.
- 8. Encourage greater participation in the sturgeon spearing season: Currently, only those 14 years and older can purchase a license. This change will allow 12 year olds to purchase a license for the sturgeon spearing season.



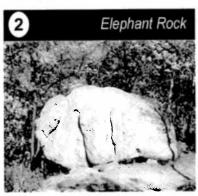
State Park Hunting Matrix (4 weeks)

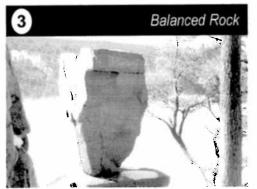
State Park Properties	January February March April May June July August Septer	September October November December
2012 Sessons Dest Deor - Gun		
Deer - Archery		
Deer - Muzzieloader		
Youth Deer Hunt		
Statewide Anterless Hunt		
Small Game Rabbit - Northern Zone		
Rabbit - Southern Zone		200 000 000
Squirrels - Gray/Fox		
Gerne Birds Phoessant		
Bobwhite Quail		1 [
Ruffed Grouse - Zone A		
Runed Groupe - Zone o		
Hungarian Pertridge		
Crow		
Migratory Birds Woodcock		
Mourning Dove		
Waterford Canada Goose		
Waterfowl (Ducks) (seasons very - data from 2011 season)	1 2011 season)	
Turkey Spring		
Fall - Statewide		
Fall - Zones 1-5		

Bear - Dogs'No Dogs	Europearana Coyote	Fox - Red/Gray	Bobcat (seesons vary - data from 2011 season)	Raccoon - Resident	Reccoon - Non-Resident	Skunk	Wessel	Snowshoe Hare

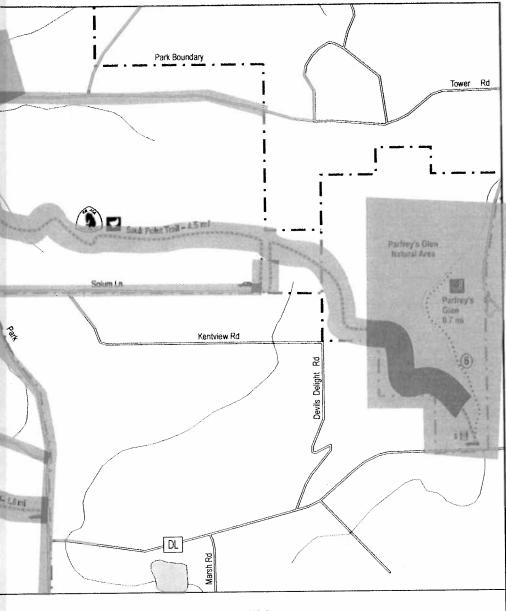






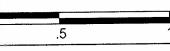






Trails and Roads

- ·· Hiking Trail
 - Hiking / Bicycling Trail
 Ice Age Trail
- Rescue Road



Facilities

-) Phone
- **i** Restroom
- Parking
- \$ Self-Pay Station
- * Nature Center

- ∩ Shelter/ Restroom
- Bathhouse
- ♦ Concession& Boat Rental
- Boat Launch
- Amphitheater

Trail Guide

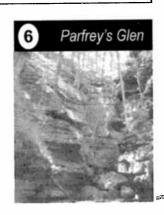
Stop by the Nature or Visitor Center for more details about trails and hiking.

East Bluff

East	ышт	
	Balanced Rock Trail	0.4 mi
ccc	CCC Trail	0.3 mi
	Devil's Doorway Trail	0.1 mì
1	East Bluff Trail (1.1 + 0.6 mi)	1.7 mi
	East Bluff Woods Trail & Loop	3.4 mi
	East Bluff Woods Trail	1.3 mi
3 .	Grottos Trail	0.7 mi
*	Group Camp Trail	0.5 mi
¥	Potholes Trail	0.3 mi
Wes	t Bluff	
*	Tumbled Rocks Trail	1.0 mi
~	West Bluff Trail	1.4 mi
Stei	nke Basin	
>	Johnson Moraine Loop Trail	2.8 mi
*	Steinke Basin Loop Trail	2.4 mi
Ü	Upland Loop Trail	3.8 mi
Parl	rey's Glen	
((0.7 mi
lce	Age National Scenic Trail	
(B)) Ice Age Trail Entire Loop	13.7 mi
(e)	Sauk Point Trail	4.5 m
" ب	Roznos Meadow Trail	1.8 m
	TOZITOS MICAGOVY TTAIT	1.0 1111

Devil's Lake State Park is one of nine units of the Ice Age National Scientific Reserve in Wisconsin. The Ice Age Trail showcases outstanding glacial features and breathtaking scenic views.





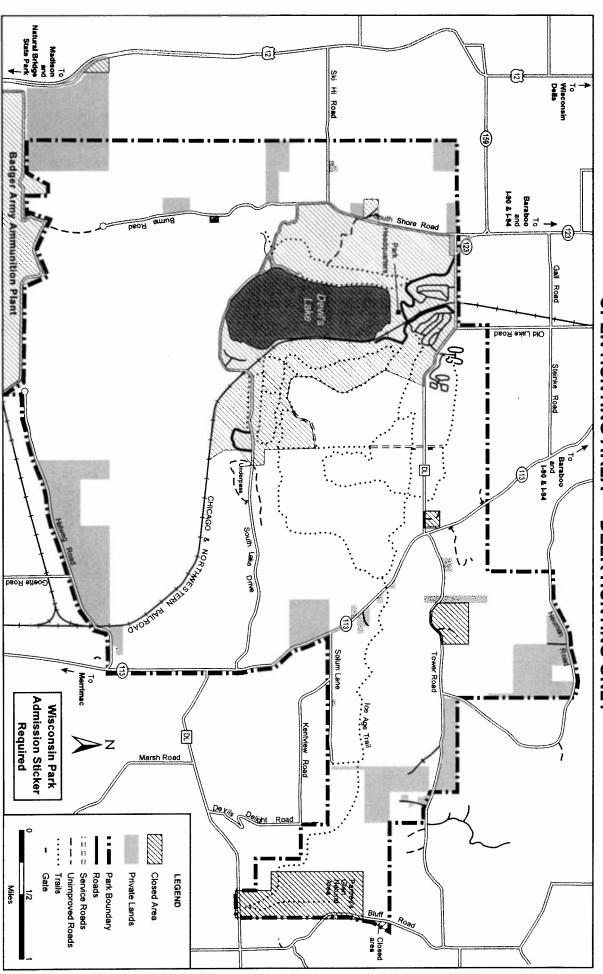
Please stay on marked trails and respect the rights of private landowners within the park boundaries.







Devil's Lake State Park OPEN HUNTING AREA — DEER HUNTING ONLY



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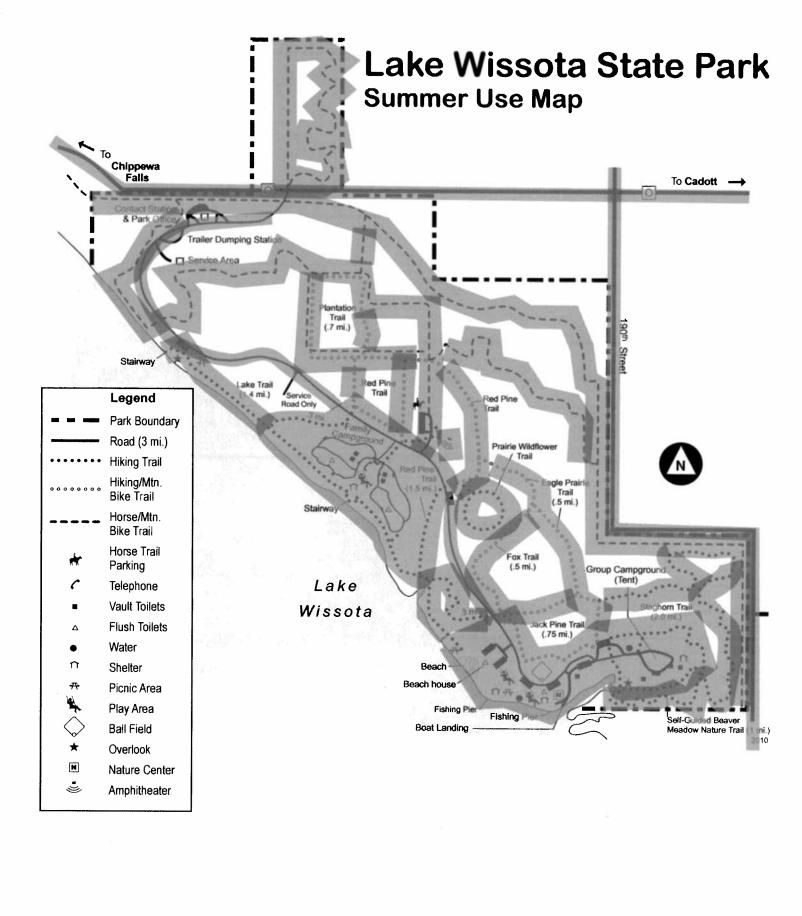
Devil's Lake State Park S5975 Park Rd. Baraboo, WI 53913 (608) 356-8301





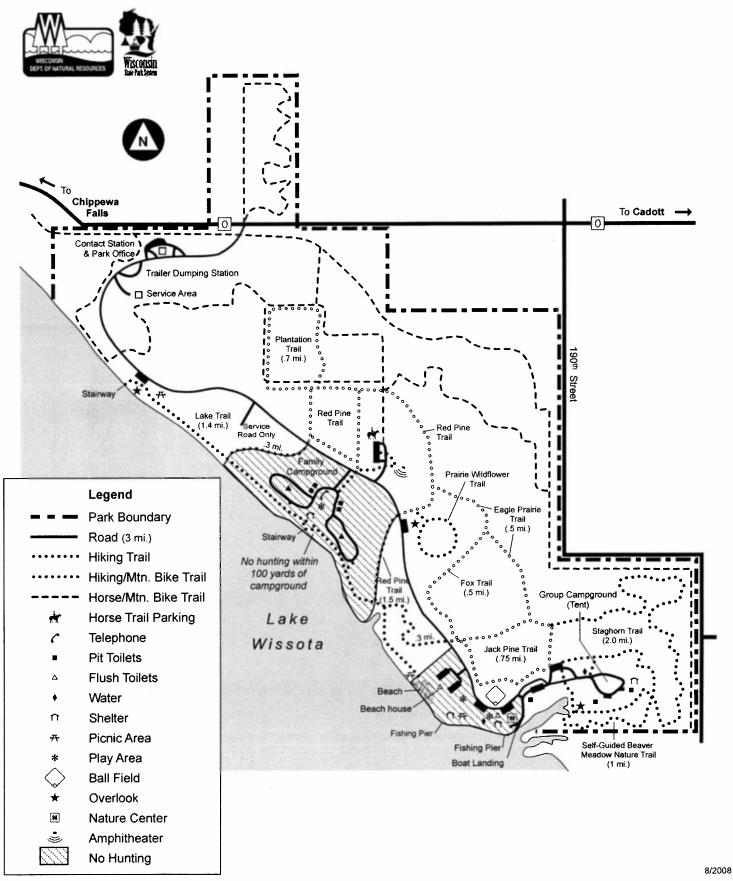


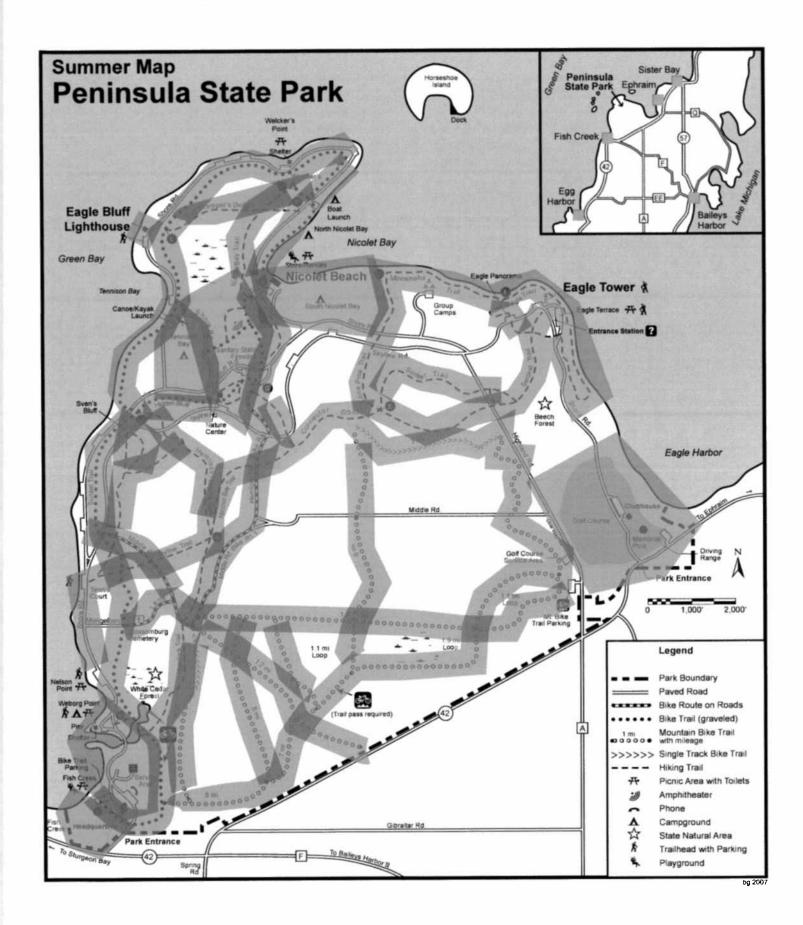




Lake Wissota State Park

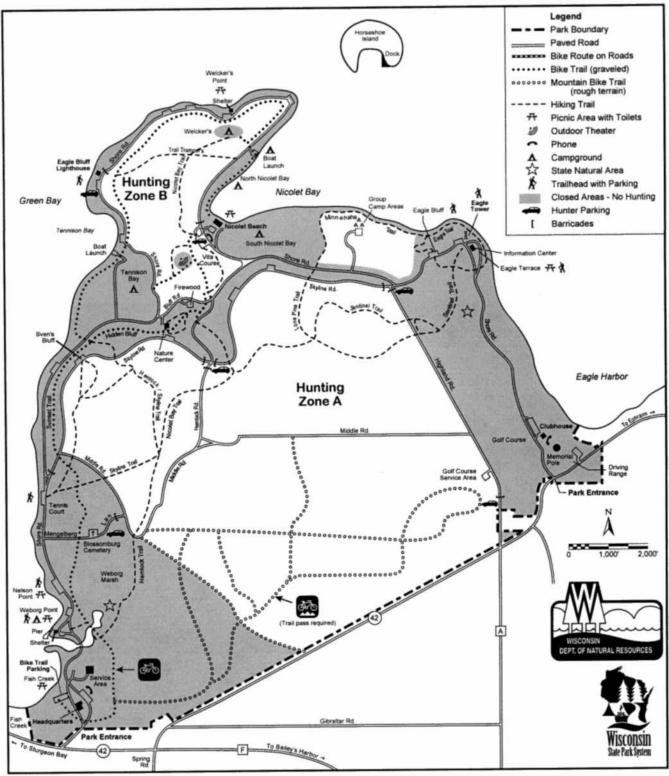
Deer Hunting Map





Peninsula State Park Deer Hunting Map

(UNIT 80C)



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